



**State of Wisconsin**  
Department of Administration  
(DUNS No. 80-903-5728)

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**Consolidated  
Annual  
Performance  
And  
Evaluation  
Report**

**Executive Summary**

April 1, 2012 - March 31, 2013

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**State of Wisconsin ■ Scott Walker, Governor**  
**Department of Administration ■ Mike Huebsch, Secretary**

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**INTRODUCTION**

This document is the Summary of the State of Wisconsin's performance in the third year of its 2010-2014 Consolidated Plan. The Consolidated Plan guides the State's use of U.S. Department of Housing and Urban Development (HUD) formula funding for housing, community, and economic development.

The State 2011-2013 Biennial Budget transferred programs previously administered by the Department of Commerce to the Department of Administration and the Wisconsin Economic Development Corporation (WEDC). In July of 2011, the Department of Administration developed a revision to its 2011 Action Plan to reflect these statute changes including the transfer of responsibility for developing the Consolidated Plan and its related documents to the Department of Administration, Division of Housing (DOA-DOH).

For Wisconsin's 2012-2013 program year, this report highlights the activities and achievements of the four HUD formula grants - Community Development Block Grants (CDBG), Home Investment Partnerships Program (HOME), Emergency Shelter Grant (ESG), and Housing Opportunities for Persons with AIDS (HOPWA). The Department of Administration, Division of Housing, administers all four formula programs with assistance from the WEDC for community and economic development CDBG projects. This report also summarizes the State's housing activities that are funded through other Federal formula programs, competitive and special grants, and State appropriations.

This Summary is based upon the guidance of HUD's Consolidated Plan Management Process Tool (v.2.0), the consolidated plan final rule published on February 9, 2006, and the Federal Register Notice dealing with Outcome Performance Measurement Systems, dated March 7, 2006.

Questions and comments on content in this Summary may be directed to:

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## RESOURCES, ACTIVITIES AND RESULTS

### FEDERAL RESOURCES AVAILABLE

Funds made available statewide, except in CDBG entitlement or HOME PJ areas.

HUD Formula Grants	Anticipated		Grant Authorization	Actual*	
	Grant Authorization	Pro Income/Recap Funds		Pro Income/Recap Funds	Total Available <sup>1</sup>
Community Development Block Grant (CDBG)	\$ 23,503,250	\$9,646,000	\$ 23,503,250	\$ 5,351,275	\$ 28,854,525
Housing Investment Partnership Program (HOME)	\$ 8,425,632	\$ 500,000	\$ 8,425,632	\$1,095,899	\$ 9,521,531
Emergency Shelter Grant(ESG)	\$ 3,541,104		\$ 3,541,104		\$ 3,541,104
Housing Opportunities for Persons With AIDS (HOPWA)	\$ 463,438		\$ 463,438		\$ 463,438
<b>Subtotal HUD Formula Grants</b>	<b>\$ 35,933,424</b>	<b>\$10,146,000</b>	<b>\$ 35,933,424</b>	<b>\$ 6,447,174</b>	<b>\$ 42,380,598</b>

\* Does not include prior year funding carryover

HUD Competitive Grants	Anticipated	Actual
Shelter Plus Care	\$ 239,040	\$ 238,908
WI ServicePoint/Front Door	\$ 364,486	\$ 364,486

H&HS Grants	Anticipated	Actual
H&HS Projects for Assistance in Transition from Homelessness (PATH)	\$ 859,000	\$ 859,000
SSI/SSDI Outreach, Access & Recovery (SOAR)	\$ 74,000	\$ 74,000

## STATE RESOURCES AVAILABLE

Funds are available statewide.

<b>State Programs (Housing Resources)</b>	Anticipated	Actual
Housing Cost Reduction Initiative (HCRI)	\$ 1,300,000	\$ 1,300,000
Homeless Prevention Program (HPP)	\$ 1,515,000	\$ 1,515,000
Critical Assistance (CA)	\$ 282,800	\$ 282,800
State Shelter Subsidy Grant (SSSG)	\$ 1,113,600	\$ 1,113,600
Transitional Housing (THP)	\$ 300,000	\$ 300,000
State PATH Match Aids	\$ 42,200	\$ 42,200
<b>Sub-total State (Housing Resources)</b>	<b>\$ 4,553,600</b>	<b>\$ 4,553,600</b>

<b>Private Funds (Housing Resources)</b>	Anticipated	Actual
IBRETA	\$ 20,000	\$ 24,203

## FEDERAL RESOURCES UTILIZED

<b>HUD Formula Grants (Local Aids)</b>	<b>Obligations/ Commitments</b>	<b>Expenditures/ Disbursements</b>
Community Development Block Grant (CDBG)	\$17,961,312	\$20,296,307
Housing Investment Partnership Program (HOME)	\$ 5,973,801	\$12,568,988
Emergency Shelter Grant (ESG)	\$3,775,358	\$2,948,654
Housing Opportunities for Persons With AIDS (HOPWA)	\$449,535	\$421,344
<b>Subtotal HUD Formula Grants</b>	<b>\$28,160,006</b>	<b>\$36,235,293</b>

<b>HUD Competitive Grants</b>	<b>Obligations/ Commitments</b>	<b>Expenditures/ Disbursements</b>
WI ServicePoint	-	\$ 443,004
Shelter Care Plus	\$ 238,908	\$ 227,343

*Obligation/Commitments/Expenditures/Disbursements based on WI Financial System data*

## **ACTIVITIES**

### **CDBG Programs:**

Funds distributed statewide, except in CDBG entitlement jurisdictions.

### **Economic Development (ED):**

- \$462,000 initial awards for 2 ED loans for businesses to create, expand, or retain jobs benefiting low-and moderate-income (LMI) individuals were withdrawn.

### **Public Facilities (PF):**

- 18 awards totaling \$6,419,022
- Funds made available through requests for proposals (RFP) process to local governments
- Funded activities: streets, water and sewer projects, community facilities (senior centers, fire stations, etc.) as well as other facilities serving LMI, disabled, elderly and developmentally disabled individuals
- Award amounts ranged from \$120,000 to the Town of Saxon to \$500,000 to the Cities of Hillsboro and Marinette, and the Villages of Biron, Wrightstown, and Junction City

### **Public Facilities for Economic Development (PFED):**

- 3 awards in 2012-13 totaling \$1,218,000

### **Blight Elimination and Brownfield Redevelopment (BEBR):**

- 0 awards made in 2012-2013

### **Planning Grants:**

- 2 awards totaling \$45,000 in 2012-2013 to the Village of La Farge (\$25,000) and to the City of Delavan (\$20,000)
- Eligible activities: specific planning projects for major local economic or community development proposals or regional economic initiatives

### **Housing:**

- 7 awards to multi-jurisdictional regions of the state totaling \$8,692,014 were made and announced during program Year 3. These awards were for the first year funding of a 2-year grant
- Grants ranged from \$1,053,495 to \$1,481,002
- Funds made available through RFP process to local governments
- Eligible activities: acquisition, rehabilitation, and homebuyer assistance, for activities that benefited low- and moderate-income households

### **Special Projects:**

- 0 awards made in 2012-2013 for the Emergency Assistance Program
- 2 awards totaling \$65,000 (CDBG-SOAR) to support continuing PATH programs with enhanced case management services for potential SSI and SSEI participants that are homeless and have mental illness
  - Outagamie Co. (\$25,000)
  - Racine Co. (\$40,000)

### **HOME Programs:**

Funds distributed statewide, except in HOME participating jurisdictions, and require 25% match from grant recipients.

#### **Rental Housing Development (RHD):**

- \$3,869,490 was awarded for 9 projects to provide affordable rental housing units to households with incomes that are at or below 60% of the county median income (CMI)
- Funds are made available through an RFP process
- Eligible activities are acquisition, rehab, conversion and new construction of rental housing

#### **Tenant Based Rental Assistance (TBRA):**

- \$741,458 was awarded to 10 agencies providing rental assistance, making it possible for families to pay down consumer debt, obtain job training, education or employment that will support their ability to maintain permanent housing
- Eligibility: families with income equal to or less than 60% of county median income
- Project targets include: families at risk of losing housing, households with children in which teenage parents are enrolled in high school or continuing education, households transitioning from W-2, out of the Supportive Housing Program, or fleeing domestic violence

#### **Home Buyer/Rehab (HHR):**

- \$3,858,896 HOME funds encumbered for 23 HOME HHR grantees – representing the first year funding for a 2 year grant award
- Eligible activities included acquisition (downpayment and closing cost assistance), acquisition and rehabilitation (acquisition of substandard properties and their rehabilitation), and new construction (new housing development for low-income buyers). Homebuyers must earn no more than 80% of their county's median income
- Eligible activities also included rehabilitation of existing rental properties. Property owners rent at least 90% of their units to households with incomes at or below 60% of the CMI
- Eligible activities also include making owner-occupied dwellings with disabled residents accessible and bringing the home up to appropriate housing quality standards

#### **HOME WI Fresh Start Program (WFS):**

- \$663,587 HOME funds combined with funds from the Department of Corrections provided grants in 11 communities (to CHDO agencies) for 15 sites.
- WFS provides at risk-youth, ages 16-24, with education, skills, and career direction leading to economic self-sufficiency through opportunities for meaningful service in their communities, while helping meet the affordable housing needs of low-income families
- Eligible activities: outreach and recruitment, education and job training, trainee wage, support services, leadership development and job placement education

#### **Emergency Shelter Grants (ESG) Program:**

- \$3,209,880 was awarded to 32 non-profit entities (representing 129 agencies) for the purpose of serving homeless people and households at risk of losing their housing
- The application process for ESG, State Transitional Housing, and the state Homeless Prevention Program were combined into one competitive grant.
- ESG funds allocated on percentage basis to regions of eligible activities: renovation, rehabilitation, and conversion of buildings for use as emergency shelters or transitional housing for the homeless; provision of essential services; payment of maintenance and operations; and homeless prevention

**Housing Opportunities for Persons with AIDS (HOPWA) Program:**

- \$449,535 awarded to the Aids Resource Center of Wisconsin (ARC/W) to assist 175 households
- Funds made available through RFP process
- ARC/W subcontracted with providers around the State

**Continuum of Care:**

- \$238,908 for Shelter Plus Care and \$364,486 for HMIS program through the Continuum of Care grant award
- DOA-DOH collaborated with four umbrella Continuum of Care entities to support efforts to apply under the HUD Supportive Housing Program competition.

## RESULTS

### Providing Decent Housing Objective

Outcome	Activity	Indicator	Estimated 2012 Total	Actual 2012 Total
<b>Availability / Accessibility</b>	<b>New Housing Units</b> Rental Housing Development Owner Housing Development	Housing Units Assisted	140 Rental 15 Owner	222 Rental 1 Owner
	<b>Public Infrastructure</b> Water & sewer, street extensions, etc., for housing development	Persons Assisted	30	32
<b>Affordability</b>	<b>Housing Rehabilitation</b> Rental Rehab Owner Rehab	Housing Units Assisted	102 Rental 696 Owner	31 Rental 381 Owner
	<b>Homebuyer Assistance</b> First-time Homebuyers Down payment, closing costs New Construction Financing Rehabilitation	Households Assisted	236	455
<b>Sustainability</b>	<b>Public Site Improvements for Affordable Housing</b> Neighborhood Improvements (Drainage, etc.)	Persons Assisted	0	1734

### Creating Suitable Living Environment Objective

Outcome	Activity	Indicator	Estimated 2012 Total	Actual 2012 Total
<b>Availability / Accessibility</b>	<b>Public Facilities</b> Senior Centers New treatment plants Fire trucks	Persons Assisted	3,000	18,258
	<b>Housing Assistance to Homeless Persons</b> Shelters Rent & Security Deposits Supportive Services	Households Assisted	20,900	21,584
	<b>Accessibility Improvements to Housing Units</b> Handicapped access improvements	Housing Units Assisted	75	79

<b>Sustainability</b>	<b>Slum &amp; Blight Remediation</b> Site clearance Site clean up	Communities Assisted	0	0
	<b>Public Infrastructure</b> Water & Sewer Curb & gutter, sidewalks, streets Electrical	Persons Assisted	30,000	30,903
	<b>Public Facilities</b> Libraries Fire stations Treatment plant upgrades	Persons Assisted	8,000	46,550
	<b>Special Needs Housing Assistance</b> Rent Utilities Mortgage Payments	Persons Assisted	260	323
	<b>Local/Regional Planning Efforts</b> Plans	Communities Assisted	15	8

### Creating Economic Opportunity Objective

Outcome	Activity	Indicator	Estimated 2012 Total	Actual 2012 Total
<b>Availability / Accessibility</b>	<b>Public Facilities or Infrastructure for Businesses</b> Water & sewer, streets, etc. Treatment plants Industrial Parks	Jobs Created	450	393
<b>Affordability</b>	<b>Quality Job Creation or Retention</b> Business Loans & Grants	Jobs Created/ Retained	500	
	<b>Dairy Farm Job Creation</b> Business Loans	Jobs Created/ Retained	0	
<b>Sustainability</b>	<b>Slum &amp; Blight Remediation for Business Creation or Expansion</b> Site clearance Site clean up	Jobs Created	0	0